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**GOVERNMENT ACCOUNTING STANDARDS  
STATEMENT NO.10**

**CORRECTION OF ERRORS, CHANGES  
IN ACCOUNTING POLICY, AND  
EXTRAORDINARY EVENTS**



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# GOVERNMENT ACCOUNTING STANDARDS

## STATEMENT NO.10

### CORRECTION OF ERRORS, CHANGES IN ACCOUNTING POLICY, AND EXTRAORDINARY EVENTS

*The standards, which have been set in bold italic type, should be read in the context of the commentary paragraphs in this Standard, which are in plain type, and in the context of the Conceptual Framework of the Government Accounting.*

## PREFACE

### Objective

1. The objective of this Standard is to prescribe the accounting for correction of errors, changes in accounting policy, and extraordinary events.

### Scope

2. *In preparing and presenting financial statements, an entity must apply this Standard to report the effects of errors, changes in accounting policy, and extraordinary events.*

3. *This Standard applies for the reporting entity in compiling financial statements which consist of financial statements of all accounting entities, including Public Services Body (BLU), which is organizationally within the Central/Local Government.*

## DEFINITIONS

4. *The followings are terms used in the Standard with the meaning specified:*

Accounting Policies are the specific principles, bases, conventions, rules, and practices adopted by a reporting entity in preparing and presenting financial statements.

Correction refers to amendment actions so that accounts presented in an entity's financial statements turn into what they are supposed to.

Errors are presentation of accounts, which are significantly different from they are supposed to that affect financial statements at the current or prior period of the financial statements.

Extraordinary events are events or transactions which are significantly different from an entity's ordinary activities and therefore are not



1 ***expected to occur and are out of control or influence of the entity, and***  
2 ***have significant impact on budget realization or assets/liabilities***  
3 ***balance.***

## 4 **CORRECTION OF ERRORS**

5 5. Errors in preparing the financial statements of one or more  
6 prior periods may be found in the current period. Errors may occur as a result  
7 of the lateness of submission of budget transaction source documents by  
8 budget users, mathematical calculation mistakes, errors in applying  
9 accounting standard and policies, errors in misinterpretation of facts, frauds,  
10 or oversights.

11 6. In certain circumstance, errors may have significant influence  
12 to one or more financial statements of prior periods that result in the  
13 unreliability of such financial statements.

14 7. Errors based on the nature of their occurrence are categorized  
15 into two types:

- 16 (a) Unrepeated errors;
- 17 (b) Repeated and systemic errors.

18 8. Unrepeated errors are errors which are expected not to occur  
19 again, which are grouped into two types:

- 20 (a) Unrepeated errors which occur during the current period,
- 21 (b) Unrepeated errors which occur during the prior period.

22 9. The repeated and systemic errors are errors caused by certain  
23 ordinary natural transactions, which are estimated to occur repeatedly. For  
24 example, the tax revenue from the taxpayers that requires corrections, thus  
25 allows tax restitution or additional payment from taxpayers.

26 ***10. Every error should be corrected as soon as discovered.***

27 ***11. Correction of unrepeated errors that occurs during***  
28 ***current period, either or not affects the cash position, should be***  
29 ***corrected to the related accounts.***

30 ***12. Correction of unrepeated errors that occurs during prior***  
31 ***periods and affects cash position, if the financial statements of the***  
32 ***related period has not yet been issued, should be corrected to the***  
33 ***revenue or expenditure accounts for the current period.***

34 ***13. Correction of errors on expenditure account (which results***  
35 ***in deduction of expenditure) which is unrepeated and occurs during***  
36 ***prior periods and affects the cash position as well as materially affects***  
37 ***non-cash assets position, if such financial statements during the period***  
38 ***have already been issued, should be corrected to the related revenue***  
39 ***account, assets account, and equity account.***

40



1                   **14. Correction of errors on expenditure account (which**  
2 **results in deduction of expenditure) which is unrepeated and occurs**  
3 **during prior periods and affects the cash position as well as materially**  
4 **does not affect non-cash assets position, if such financial statements**  
5 **during the period have already been issued, should be corrected to the**  
6 **other revenue account.**

7                   **15. Correction of errors, which is unrepeated and occurs**  
8 **during prior periods and affects the cash position, if such financial**  
9 **statements during the period have already been issued, should be**  
10 **corrected to the current equity account.**

11                   16. The financial statements are considered to have been issued,  
12 if they have already been promulgated in the law or local government  
13 regulations.

14                   17. Corrections of error as mentioned in paragraph 13, 14, and 15  
15 should not instantly affect the budget or related entity expenditure ceiling in  
16 the period when the corrections are made. The prior period correction of  
17 revenue account and the prior period correction of expenditure account  
18 should be presented separately in the Statement of Budget Realization. The  
19 impact of error correction should be further disclosed in the Notes to the  
20 Financial Statements.

21                   18. Correction of errors on expenditure as explained in  
22 paragraphs 13 and 14 may be divided in two categories, namely the one that  
23 adds to the cash balance and the one that reduces the cash balance. An  
24 example of correction of errors for expenditure which adds to the cash  
25 balance is the return of employee expense due to error in calculating the  
26 employee salary which should be corrected by adding the cash balance and  
27 other revenue. An example of correction of errors on expenditure which  
28 reduces the cash balance can be found in the prior year's employee  
29 expenses which have not yet been reported, which should be corrected by  
30 deducting the current equity account and deducting the cash balance. The  
31 error correction related to expenditures for assets, is applied to the related  
32 assets and investment equity account, besides the cash balance and other  
33 income. For example, the difference of marked-up capital expenditure found  
34 during audit needs to be returned, hence the correction to be carried out is to  
35 add cash and other revenue account, and to deduct the fixed assets account  
36 and investment equity account.

37                   19. Correction of errors on revenue as explained in paragraph 15  
38 may be divided into two, namely, the one that adds to the cash balance and  
39 the one that reduces the cash balance. An example of correction of errors on  
40 revenue which adds to the cash balance is the presence of transaction on  
41 profit shares of government business enterprises (BUMN), which has not  
42 been reported. In such case, the necessary correction is done by adding the  
43 cash balance and current equity. An example of correction of errors on  
44 revenue which reduces cash balance is an error in returning revenue from  
45 General Allocation Fund (DAU) due to the excess of transfer. In such case,  
46 the required correction is done by deducting the cash balance and current  
47 equity.



1                   **20. Correction of unrepeat errors which occurs during prior**  
2 **periods and does not affect the cash position, either before or after the**  
3 **issuance of the financial statements, should be corrected to the related**  
4 **account(s) in the Statement of Financial Position for the period when**  
5 **the error was found.**

6                   21. An example of errors which does not affect the cash position  
7 as mentioned in paragraph 20 is expenditures for acquiring office equipments  
8 (fixed assets), which are reported as travel expenses. In such case, the  
9 correction required is to journalize the fixed assets account on debit side and  
10 to journalize the investment equity for fixed assets account on credit side.

11                   **22. The repeated and systemic errors as mentioned in**  
12 **paragraph 9 do not require corrections, but they are directly recorded**  
13 **immediately after the occurrence.**

14                   **23. Cumulative effects from correction of errors related to**  
15 **prior periods on the cash position are reported in certain lines in the**  
16 **Statement of Cash Flow during the current year.**

## 17 **CHANGES IN ACCOUNTING POLICY**

18                   24. Users need to compare the financial statements of a reporting  
19 entity from time to time to get information on trends of the financial position,  
20 performance, and cash flow. Hence, the accounting policy to be adopted must  
21 be applied consistently for each period.

22                   25. Changes in accounting treatment, recognition, or  
23 measurement as the results of changes in accounting basis, capitalization  
24 criteria, methods, and estimates, are examples of changes in accounting  
25 policy.

26                   **26. Changes in accounting policy must be conducted only**  
27 **when application of a different accounting policy is required by**  
28 **regulations or government accounting standard, or if it is expected that**  
29 **the changes will result in information concerning financial position,**  
30 **financial performance, or cash flow that are more relevant and more**  
31 **reliable in presenting the financial statements of an entity.**

32                   27. Changes in accounting policy do not include the followings:

- 33 (a) adoption of an accounting policy for events or circumstances, which are  
34 substantially different from the prior events or circumstances; and  
35 (b) adoption of a new accounting policy for previously non-existing or  
36 immaterial events or transactions.

37                   28. The adoption of a policy to revalue assets is considered as a  
38 change in accounting policy. However, such change should be made in  
39 accordance with the related accounting standards relating to revaluation.

40                   **29. Changes in accounting policy and their effects should be**  
41 **disclosed in the Notes to the Financial Statements.**



# EXTRAORDINARY EVENTS

30. An extraordinary event describes an event or transaction, which is significantly different from ordinary activities. A government entity's social or natural disaster reliefs which occur repeatedly are considered as ordinary activities. Accordingly, extraordinary event is event that is rare or never occurs.

31. An event that is not under the control or influence and difficult to anticipate by the entity, is an event which is not reflected in the budget. An event or transaction that is not under the control or influence of an entity might be extraordinary event for that entity or that certain Government level, but such similar event might not be classified as extraordinary for other entities or levels of government.

32. Extraordinary events that significantly impact the budget realization, and thus fundamentally require basic budgetary changes, are those events that individually absorb the majority of unexpected expenditure budget or emergency funds.

33. The amount of unexpected expenditure budget or other expenditure budget aimed for emergency purposes is usually determined based on the estimates by using information on emergency events occurred in previous years. If an emergency event, disaster, and so forth occurs during the current year which causes absorption of funds from the budget, the event is not automatically considered an extraordinary event, particularly if such event does not absorb a significant portion of the available budget. However, if such individual event absorbs 50% (fifty percent) or more of the annual budget, then the event is fairly classified as an extraordinary event. As a guideline, the result of the large absorption of funds may require the entity to change or shift the budget in order to fund such extraordinary event or other event that should have been funded with the unexpected expenditure budget or other budgets for emergency purposes.

34. Significant impacts on assets/liabilities position due to extraordinary events are met if such events or transactions cause fundamental changes in the existence or value of assets/liabilities of an entity.

**35. Extraordinary events have to meet the following conditions:**

- (a) Not an ordinary activity of the entity;**
- (b) Not expected to occur nor expected to occur repeatedly;**
- (c) Not under the control or influence of the entity;**
- (d) Cause significant impact on the realization or assets/liability position.**

**36. The nature, amount and influence caused by extraordinary events have to be disclosed separately in the Notes to the Financial Statements.**





1 **EFFECTIVE DATE**

2 **37. *This Government Accounting Standard becomes effective***  
3 ***for the financial statements covering periods beginning with budget***  
4 ***year of 2005.***

THE PRESIDENT OF THE REPUBLIC OF INDONESIA  
(Signed)

**Dr. H. SUSILO BAMBANG YUDHOYONO**

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**THE STATE SECRETARIAT OF THE RI**

Head of Administration Bureau,

(Signed)

**Sugiri, S.H.**